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6 IN THE UNITED STATES DISTRICT COURT
7 FOR THE DISTRICT OF ARIZONA

8 Fred Graves, Isaac Popoca, on their own
9 behalf and on behalf of a class of all pretrial
10 detainees in the Maricopa County Jails,

No. CV-77-00479-PHX-NVW

11 Plaintiffs,

12 v.
13 ORDER

14 Paul Penzone, Sheriff of Maricopa County;
15 Bill Gates, Steve Gallardo, Jack Sellers,
16 Steve Chucri, and Clint L. Hickman,
17 Maricopa County Supervisors,

Defendants.

18 Before the Court are the parties' proposed plans for Defendants to demonstrate
19 compliance with the sole remaining requirement of the Revised Fourth Amended
20 Judgment, which was entered on September 30, 2014. (Docs. 2497, 2498.)¹

21 Subparagraph (26) of Paragraph 5(a) of the Revised Fourth Amended Judgment
22 states: "Defendants will adopt and implement a written policy requiring that mental health

23 ¹ "MCSO" means Maricopa County Sheriff's Office.
24 "CHS" means Correctional Health Services.

25 "SMI" means Seriously Mentally Ill, as identified by the county public mental
26 health provider. "MHCC" means Mental Health Chronic Care, as identified by CHS.
27 References to "seriously mentally ill" individuals include both those designated SMI by
28 the county public mental health provider and those identified by CHS as having serious
mental illness.

"DAR" means Disciplinary Action Report.

1 staff be consulted regarding discipline of any seriously mentally ill pretrial detainee.”

2 (Doc. 2299 at 6.) On August 22, 2018, the Court found:

3 Defendants have generally shown compliance with subparagraph 5(a)(26),
4 but not for consultation concerning disciplinary isolation. Defendants will
5 be ordered to propose how they will demonstrate that before a seriously
6 mentally ill pretrial detainee is placed in disciplinary isolation, CHS mental
7 health staff are consulted and their recommendations addressing the potential
8 effects of isolation on the pretrial detainee’s mental health are received and
9 considered.

10 (Doc. 2483 at 35.) The Court ordered Defendants to “file a proposed plan for
11 demonstrating compliance with subparagraph (26) of Paragraph 5(a) of the Revised Fourth
12 Amended Judgment concerning instances of disciplinary isolation.” (*Id.* 2483 at 39.)

13 On January 15, 2019, the Court rejected Defendants’ proposed plan for
14 demonstrating compliance and directed Defendants to:

15 . . . come up with a process and contemporaneous record keeping that will
16 show for a three-month period: all pretrial detainees for whom a DAR was
17 issued for possible disciplinary isolation, which of them had been designated
18 as seriously mentally ill, whether CHS mental health staff was consulted for
19 each, the content of each consultation or recommendation, and whether
20 disciplinary segregation was imposed or sanctions were suspended. The
21 report should explain how sanctions proposed by MCSO were communicated
22 to CHS, that consultations with CHS mental health staff occurred, and that
23 recommendations by CHS mental health staff were considered by MCSO.
24 The plan and the report pursuant to it should explain how these
25 communications were documented and how the evidence of the
26 communications was collected.

27 (Doc. 2493 at 8.) The Court reminded the parties that “the purpose of subparagraph
28 5(a)(26) was to articulate a minimum constitutional measure of disciplinary isolation of
seriously mentally ill detainees.” (*Id.* at 7.) Defendants are not required to prove
compliance with each term of their adopted policies and procedures, but must produce
objective proof that mental health staff are consulted and such consultation reaches
disciplinary decision-makers, at least as a general matter, before disciplinary isolation is
imposed. (*Id.*)

1 On May 3, 2019, after exchanging proposed plans and conferring, the parties filed
2 separate proposals for demonstrating compliance. (Docs. 2497, 2498.) On May 16, 2019,
3 the Court heard oral argument regarding the proposals. Upon consideration of the parties'
4 briefing and additional information provided during oral argument, the Court will order a
5 compliance plan through which Defendants will "demonstrate that before a seriously
6 mentally ill pretrial detainee is placed in disciplinary isolation, CHS mental health staff are
7 consulted and their recommendations addressing the potential effects of isolation on the
8 pretrial detainee's mental health are received and considered."

9 **IT IS THEREFORE ORDERED** that:

- 10 1. The MCSO Hearing Unit will collect all DARs created in April, May, and June
11 2019 for detainees designated SMI or MHCC that resulted in the detainee
12 being placed in disciplinary isolation.
- 13 2. The MCSO Hearing Unit will collect the email communications between CHS
14 mental health staff and MCSO regarding each of the DARs created in April,
15 May, and June 2019 for detainees designated SMI or MHCC that resulted in
16 the detainee being placed in disciplinary isolation.
- 17 3. The MCSO Hearing Unit will collect the consultation/override forms
18 documenting final determinations made by the Custody Bureau Hearing Unit
19 Commander.
- 20 4. Defendants will produce to Plaintiffs all DARs created in April, May, and June
21 2019 for detainees designated SMI or MHCC that resulted in the detainee
22 being placed in disciplinary isolation with the related email communications
23 and consultation/override form attached to the appropriate DAR.
- 24 5. Defendants will provide Plaintiffs a list of CHS mental health personnel and
25 their identification numbers.
- 26 6. Defendants will deliver to Plaintiffs the productions for each month as soon as
27 possible.

- 1 7. Defendants will provide Plaintiffs with remote access to the electronic medical
2 records.
- 3 8. For each DAR created in April, May, and June 2019 for a detainee designated
4 SMI or MHCC that resulted in the detainee being placed in disciplinary
5 isolation, Defendants will report the following information: DAR date, DAR
6 number, detainee name, detainee number, whether evidence of a consultation
7 request from MCSO to CHS mental health staff was produced to Plaintiffs,
8 whether evidence of a response to the consultation request was produced to
9 Plaintiffs, whether the DAR indicates the response to the consultation request
10 was received and considered, whether disciplinary isolation was imposed,
11 whether disciplinary isolation was imposed and suspended, whether any
12 override by the Custody Bureau Hearing Unit Commander and justification
13 were documented, whether CHS documented the consultation in the inmate's
14 electronic medical record, and whether each placement is considered
15 "compliant."
- 16 9. Defendants will report a monthly summary of compliance rates.
- 17 10. Defendants will file their final compliance report by July 19, 2019. Plaintiffs
18 will file their response by August 19, 2019. Defendants may file an optional
19 reply by August 30, 2019.

20 IT IS FURTHER ORDERED setting a hearing on September 4, 2019, at 1:30 p.m.
21 Dated this 20th day of May, 2019.

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25 Neil V. Wake
26 Senior United States District Judge

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